Family Name	Smith
Given Name	Craig
Person ID	1287048
Title	Stakeholder Submission
Туре	Web
Include files	PFE1287048_SOSGeneral.pdf PFE1287048_SOSWalshaw.pdf PFE1287048_SOSElton.pdf PFE1287048_Legality_Simister.pdf PFE1287048_ObjectionToPlan.pdf
Family Name	Smith
Given Name	Craig
Person ID	1287048
Title	Our Vision
Туре	Web
Include files	PFE1287048_ObjectionToPlan.pdf PFE1287048_Legality_Simister.pdf PFE1287048_SOSElton.pdf PFE1287048_SOSWalshaw.pdf PFE1287048_SOSGeneral.pdf
Soundness - Positively prepared?	Unsound
Soundness - Justified?	Unsound
Soundness - Consistent with national policy?	Unsound
Soundness - Effective?	Unsound
Compliance - Legally compliant?	No
Compliance - In accordance with the Duty to Cooperate?	No
Redacted reasons - Please give us details of why you consider the consultation point not to be legally compliant, is unsound or fails to comply with the duty to co-operate. Please be as precise as possible.	It is questionable whether PfE and the GMSF can effectively be treated as the same plan. Legality must be decided in court before "Places for Everyone" can proceed any further. It is assumed that a transition between a spatial framework (GMSF) and a Joint Development plan (PfE) is acceptable without a significant re-write. While the

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Redacted modification - Please set out the modification(s) you consider necessary to make this section of the plan legally compliant and sound, in respect of any legal compliance or soundness matters you have identified above.

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https://mappinggm.org.uk/call-for-sites/#os_maps_outdoor/16/53.6380/-2.3228
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Family Name	Smith
Given Name	Craig
Person ID	1287048
Title	Our Strategic Objectives
Туре	Web
Include files	PFE1287048_SOSGeneral.pdf PFE1287048_SOSWalshaw.pdf

	PFE1287048_SOSEIton.pdf PFE1287048_Legality_Simister.pdf
Soundness - Positively prepared?	Unsound
Soundness - Justified?	NA
Soundness - Consistent with national policy?	NA
Soundness - Effective?	NA
Compliance - Legally compliant?	No
Compliance - In accordance with the Duty to Cooperate?	NA
Redacted reasons - Please give us details of why you	The plan uses 2014 data to predict housing need and ignores the potential impact of
consider the consultation point not to be legally	Brexit and Covid-19. Housing need must be re-assessed using the latest (2018) ONS
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	This represents a significant change between the previous spatial framework the
	Greater Manchester Spatial Framework and the current joint development plan
	Places for Everyone.
Family Name	Smith
Given Name	Craig
Person ID	1287048
Title	JP-G 1 Valuing Important Landscapes
Туре	Web
Include files	PFE1287048_Legality_Simister.pdf PFE1287048_ObjectionToPlan.pdf PFE1287048_SOSElton.pdf PFE1287048_SOSWalshaw.pdf PFE1287048_SOSGeneral.pdf
Soundness - Positively prepared?	Unsound
Soundness - Justified?	Unsound
Soundness - Consistent with national policy?	Unsound
Soundness - Effective?	Unsound
Compliance - Legally compliant?	No
Compliance - In accordance with the Duty to Cooperate?	No
Redacted reasons - Please give us details of why you	Legal Compliance
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	Places for Everyone.
Family Name	Smith
Given Name	Craig
Person ID	1287048
Title	JP-G 2 Green Infrastructure Network
Туре	Web
Include files	PFE1287048_SOSGeneral.pdf PFE1287048_SOSWalshaw.pdf PFE1287048_SOSElton.pdf PFE1287048_ObjectionToPlan.pdf PFE1287048_Legality_Simister.pdf
Soundness - Positively prepared?	Unsound

Soundness - Justified?	Unsound
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	Places for Everyone.
Family Name	Smith
Given Name	Craig
Person ID	1287048
Title	JP-G 3 River Valleys and Waterways
Туре	Web
Include files	PFE1287048_Legality_Simister.pdf PFE1287048_ObjectionToPlan.pdf PFE1287048_SOSElton.pdf PFE1287048_SOSWalshaw.pdf PFE1287048_SOSGeneral.pdf
Soundness - Positively prepared?	Unsound
Soundness - Justified?	Unsound
Soundness - Consistent with national policy?	Unsound
Soundness - Effective?	Unsound
Compliance - Legally compliant?	No
Compliance - In accordance with the Duty to Cooperate?	No
Family Name	Smith
Given Name	Craig
Person ID	1287048
Title	JP-G 4 Lowland Wetlands and Mosslands
Туре	Web
Include files	PFE1287048_SOSGeneral.pdf PFE1287048_SOSWalshaw.pdf PFE1287048_SOSElton.pdf PFE1287048_ObjectionToPlan.pdf PFE1287048_Legality_Simister.pdf

Soundness - Positively prepared?	Unsound
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Soundness - Consistent with national policy?	Unsound
Soundness - Effective?	Unsound
Compliance - Legally compliant?	No
Compliance - In accordance with the Duty to Cooperate?	No
Family Name	Smith
Given Name	Craig
Person ID	1287048
Title	JP-G 5 Uplands
Туре	Web
Include files	PFE1287048_Legality_Simister.pdf PFE1287048_ObjectionToPlan.pdf PFE1287048_SOSElton.pdf PFE1287048_SOSWalshaw.pdf PFE1287048_SOSGeneral.pdf
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Soundness - Effective?	Unsound
Compliance - Legally compliant?	No
Compliance - In accordance with the Duty to Cooperate?	No
Family Name	Smith
Given Name	Craig
Person ID	1287048
Title	JP-G 6 Urban Green Space
Туре	Web
Include files	PFE1287048_SOSGeneral.pdf PFE1287048_SOSWalshaw.pdf PFE1287048_SOSElton.pdf

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Soundness - Justified?	Unsound
Soundness - Consistent with national policy?	Unsound
Soundness - Effective?	Unsound
Compliance - Legally compliant?	No
Compliance - In accordance with the Duty to Cooperate?	No
Family Name	Smith
Given Name	Craig
Person ID	1287048
Title	JP-G 7 Trees and Woodland
Туре	Web
Include files	PFE1287048_Legality_Simister.pdf PFE1287048_ObjectionToPlan.pdf PFE1287048_SOSElton.pdf PFE1287048_SOSWalshaw.pdf PFE1287048_SOSGeneral.pdf
Soundness - Positively prepared?	Unsound
Soundness - Justified?	Unsound
Soundness - Consistent with national policy?	Unsound
Soundness - Effective?	Unsound
Compliance - Legally compliant?	No
Compliance - In accordance with the Duty to Cooperate?	No
Family Name	Smith
Given Name	Craig
Person ID	1287048
Title	JP-G 8 Standards for Greener Places
Туре	Web
Include files	PFE1287048_SOSGeneral.pdf

	PFE1287048_SOSWalshaw.pdf PFE1287048_SOSElton.pdf PFE1287048_ObjectionToPlan.pdf
	PFE1287048_Legality_Simister.pdf
Soundness - Positively prepared?	Unsound
Soundness - Justified?	Unsound
Soundness - Consistent with national policy?	Unsound
Soundness - Effective?	Unsound
Compliance - Legally compliant?	No
Compliance - In accordance with the Duty to Cooperate?	No
Family Name	Smith
Given Name	Craig
Person ID	1287048
Title	JP-G 9 A Net Enhancement of Biodiversity and Geodiversity
Туре	Web
Include files	PFE1287048_Legality_Simister.pdf PFE1287048_ObjectionToPlan.pdf PFE1287048_SOSEIton.pdf PFE1287048_SOSWalshaw.pdf PFE1287048_SOSGeneral.pdf
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Soundness - Justified?	Unsound
Soundness - Consistent with national policy?	Unsound
Soundness - Effective?	Unsound
Compliance - Legally compliant?	No
Compliance - In accordance with the Duty to Cooperate?	No
Family Name	Smith
Given Name	Craig
Person ID	1287048
Title	JP-G 10 Green Belt

Туре	Web
Include files	PFE1287048_SOSGeneral.pdf PFE1287048_SOSWalshaw.pdf PFE1287048_SOSElton.pdf PFE1287048_ObjectionToPlan.pdf
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Soundness - Justified?	Unsound
Soundness - Consistent with national policy?	Unsound
Soundness - Effective?	Unsound
Compliance - Legally compliant?	No
Compliance - In accordance with the Duty to Cooperate?	No
Family Name	Smith
Given Name	Craig
Person ID	1287048
Title	JP-G 11 Safeguarded Land
Туре	Web
Include files	PFE1287048_ObjectionToPlan.pdf PFE1287048_Legality_Simister.pdf PFE1287048_SOSElton.pdf PFE1287048_SOSWalshaw.pdf PFE1287048_SOSGeneral.pdf
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Compliance - Legally compliant?	No
Compliance - In accordance with the Duty to Cooperate?	No
Family Name	Smith
Given Name	Craig
Person ID	1287048

Title	JPA 7: Elton Reservoir Area
Туре	Web
Include files	PFE1287048_SOSGeneral.pdf PFE1287048_SOSWalshaw.pdf PFE1287048_SOSElton.pdf PFE1287048_Legality_Simister.pdf PFE1287048_ObjectionToPlan.pdf
Soundness - Positively prepared?	Unsound
Soundness - Justified?	Unsound
Soundness - Consistent with national policy?	Unsound
Soundness - Effective?	Unsound
Compliance - Legally compliant?	No
Compliance - In accordance with the Duty to Cooperate?	No
Redacted reasons - Please give us details of why you consider the consultation point not to be legally compliant, is unsound or fails to comply with the duty to co-operate. Please be as precise as possible.	? The PfE indicates in Para 1.63 point 2 that the most up to date information be used in plan making, so being the most recent Bury"s Housing Development Needs Assessment 2020 must be taken into consideration: https://www.bury.gov.uk/index.aspx?articleid=15866 ? The site selection process for Bury has been especially opaque. Little information has been given about why other more apparently suitable sites were rejected, or what alternatives were considered. Bury Council admitted in a Freedom of Information response that site selection was decided at a series of informal meetings with no list of attendees or minutes available. This site choice cannot be justified as the most appropriate when no reasonable alternatives appear to have been examined. The Elton Reservoir site does not meet the selection criteria laid down in the NPPF or the GMCA guidelines: https://www.bury.gov.uk/index.aspx?articleid=16330 Radcliffe the location of Elton Reservoir has the least expensive housing in Bury but was selected in preference to sites in other other areas where affordable housing is required. ? Para 11.105 p 264 states: "The allocation [Elton Reservoir] is almost entirely surrounded by the existing urban

area"

Filling this green belt site in will contribute to creating urban sprawl contrary to compliance with National Policy NPPF para 134 parts a,c and e.

? Para 11.105 p 264 states:

"Although the allocation has the capacity to deliver a total of around 3,500 new homes, it is anticipated that around 1,900 of these will be delivered within the plan period. Nevertheless, it is considered necessary to release the site in full at this stage given that the scale of the proposed development means that it will need to be supported by significant strategic infrastructure and this level of investment needs the certainty that the remaining development will still be able to come forward beyond the plan period".

Such gross over release of greenbelt is entirely contrary to National Guidelines, which regards greenbelt as a precious resource not to be squandered. JPA7 fails to identify the source of infrastructure funding, indeed shortfalls are expected see para 12.16 of PfE. Site owners Peel are not specifically mentioned as being a contributor to the infrastructure funding.

Questions should be asked regarding the reasons for Bury Council offering up a huge amount of greenbelt at Elton Reservoir that is not required during the plan period (and may never be required) instead of retaining it in accordance with National Policy.

? The Elton site apparently cost Peel □27M (as detailed in the site allocation topic
paper) for approx 260 hectares (□104K per hectare) as greenbelt. Allowing a
conservative price uplift of around 60 times for green belt conversion to development
land, the land for the initial 1900 site becomes worth around □875M. Adding in the
land for the totally unjustified additional housing beyond the plan period adds approx
another $\Box 750$ M. The implication being that unless Peel get the whole $\Box 1.325$ Billion
up front they can"t offer any upfront funding for the infrastructure. Infrastructure that
would not be needed if the development does not go ahead. Peel have indicated that
they will possibly build some homes but will definitely split the site into lots to be
developed by other developers so they (Peel) would avoid contributions this way. It
would be left to Bury to extract the funding from other as yet unknown developers.

Bury have a very poor reputation for obtaining developer contributions for infrastructure and developers always try to wriggle out of any obligations. It seems Peel have duped Bury Council into ignoring National Policy and granting them a huge financial bonus with no commitment to do anything.

? Site wildlife, flood risk and other surveys have been carried out by consultancies on behalf of and paid for by developers rather than entirely independent wildlife organisations or the Department of the Environment so must be considered potentially biased. This is particularly important at Elton Reservoir as there are currently problems with the reservoir wall which are being addressed by the Canal and Rivers trust. These measures may be suitable for providing some protection to open fields but are they suitable to protect homes from flooding if there is a breech? Such surveys should be entirely independent of benefiter influence.

? As part of the infrastructure a new secondary school for Radcliffe is mentioned. A new secondary free school for Radcliffe is already planned funded by the Government. The proposed new school will not even cater for existing Radcliffe pupil numbers. Since the proposed school is indicated on the site already reserved for the free school we must assume PfE document refers to the school already planned. Regeneration for Radcliffe the location of the Elton Reservoir development is also mentioned as part of the infrastructure funding. A regeneration plan for Radcliffe is already in place. Bury Council have applied for Government levelling up funding and have stated that even if the application does not succeed the regeneration will go ahead using existing Council money. Bury Council have stated that regeneration and the new school for Radcliffe are not dependent on PfE going ahead.

Any mention/implication that PfE will contribute to providing a new secondary school (unless it is a second school) and regeneration for Radcliffe must be removed from JPA-7.

? Bury Council have consistently failed to meet housing delivery targets and are now in presumption. To be effective a plan must actually be deliverable. The plan relies heavily on the cooperation of property developers. There is no indication of how they will be made to keep up with targets and what sanctions will apply if they don"t. At a Council meeting held on 9/9/21 the Leader of Bury Council Eammon O"Brien

confirmed that it was "unlikely" that the proposed building rates for all developments in Bury (as laid out in JPA7 Elton Reservoir Topic Paper PfE 2021, section 27.8 page 52) would be met as they were "unrealistic". So the plan cannot be considered to be effective. So the plan fails the deliverability test in terms of "soundness".

? As part of the overall plan Bury have modified green belt boundaries and allocations in such a way to make it appear that less greenbelt is being sacrificed. So the loss of the Elton Reservoir site greenbelt has been partially offset by creating extensive greenbelt in other areas without justifying exceptional circumstances. This is not in accordance with National Policy.

? PfE puts the majority of housing in the west of Bury (Elton Reservoir site) while locating the jobs on the east side of Bury on the M66 Northern Gateway corridor the other side of an already congested Bury town centre. The proposed new link road will not help this problem as it links one congested area to another.

? PfE para1.42 states:

"The majority of development between 2021 and 2037 (the "plan period") will be on land within the urban area, most of which is brownfield land"

PfE favours a brownfield first policy wherever possible as does National Policy. Bury Council have informed the public in Bury that they will implement a brownfield first policy; however they are going for immediate green belt release (see JPA7 Elton Reservoir Topic Paper PfE 2021, section 27.9 page 52). When questioned at a council meeting on 9/9/21 the Leader of the Councillor Eammon O"Brien clarified this statement by saying that for anything the council themselves build they would adopt a brownfield first policy but claimed that the council have no control over the actions of private developers, in reality they do, as they could limit the release of green belt sites in accordance with National Policy NPPF 134 par

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https://mappinggm.org.uk/call-for-sites/#os_maps_outdoor/16/53.6380/-2.3228
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Given Name	Craig
Person ID	1287048
Title	JPA 8: Seedfield
Туре	Web
Include files	PFE1287048_ObjectionToPlan.pdf PFE1287048_Legality_Simister.pdf

Places for Everyone Representation 2021	
	PFE1287048_SOSElton.pdf PFE1287048_SOSWalshaw.pdf PFE1287048_SOSGeneral.pdf
Soundness - Positively prepared?	Unsound
Soundness - Justified?	Unsound
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Soundness - Effective?	Unsound
Compliance - Legally compliant?	No
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	redistributed (see Places for Everyone Joint Committee documentation, 20th July
	2021, author Paul Dennett, Page 7 section 2.2 (ii)
	https://democracy.greatermanchesterca.gov.uk/documents/s15613/PFE_JC_July2021_ISSUED.pdf)
	This represents a significant change between the previous spatial framework the
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	Places for Everyone.
Family Name	Smith
Given Name	Craig
Person ID	1287048
Title	Bury - Green Belt Additions
Туре	Web
Include files	PFE1287048_ObjectionToPlan.pdf
	PFE1287048_SOSElton.pdf PFE1287048_SOSWalshaw.pdf
	PFE1287048_SOSGeneral.pdf

GBA Bury - Tick which Green Belt addition/s within this	Bury GBA03 Pigs Lea Brook 1
District your response relates to - then respond to the questions below	Bury GBA04 North of Nuttall Park
	Bury GBA05 Pigs Lea Brook 2
	Bury GBA06 Hollins Brook
	Bury GBA07 Off New Road, Radcliffe
	Bury GBA08 Hollins Brow
	Bury GBA09 Hollybank Street, Radcliffe
	Bury GBA10 Crow Lumb Wood
	Bury GBA11 Nuttall West, Ramsbottom
	Bury GBA12 Woolfold, Bury
	Bury GBA13 Nuttall East, Ramsbottom
	Bury GBA14 Chesham, Bury
	Bury GBA15 Broad Hey Wood North
	Bury GBA16 Lower Hinds
Soundness - Positively prepared?	Unsound
Soundness - Justified?	Unsound
Soundness - Consistent with national policy?	Unsound
Soundness - Effective?	Unsound
Compliance - Legally compliant?	No
Compliance - In accordance with the Duty to Cooperate?	No No
Redacted reasons - Please give us details of why you	It is questionable whether PfE and the GMSF can effectively be treated as the same
consider the consultation point not to be legally	plan. Legality must be decided in court before "Places for Everyone" can proceed any
compliant, is unsound or fails to comply with the duty to co-operate. Please be as precise as possible.	further. It is assumed that a transition between a spatial framework (GMSF) and a
to co-operate. Flease be as precise as possible.	Joint Development plan (PfE) is acceptable without a significant re-write. While the
	GMSF may have been established as legally compliant (complies with Regulation 18
	of the Town and Country Planning regulations) and could therefore possibly proceed
	to final public consultation and submission under Regulation 19 (this current stage)
	PfE legality is not established. If there is any substantial difference in scope between
	the GMSF and PfE it cannot be assumed that Regulation 18 is Automatically satisfied
	for PfE. Para 1.23 states "The changes made between GMSF 2020 and PfE 2021

including considered alternatives.

are not insignificant in numerical terms, indeed all sections of the plan have seen some form of change." So, is "not insignificant" the same as "substantial", if it is, the plan is not legal. This can only be established by a proper judicial review. So until proven otherwise the plan must be considered illegal and not put to Government. Soundness

- ? The plan uses 2014 data to predict housing need and ignores the potential impact of Brexit and Covid-19. Housing need must be re-assessed using the latest (2018) ONS population predictions and take into account the effect of Covid on work patterns.
- ? There is little detail on how the required infrastructure will be paid for. The plan needs to be revised to identify how all the infrastructure will be paid
- ? There are no partners or industries identified for employment provision. Major partners for employment provision should be identified.
- ? There has been poor public consultation, a lack of accessible information and little spent by councils in generating awareness. Interest in the plan has mainly been generated by local protest groups. The public consultations should be repeated, providing clear, understandable information. They should be designed to encourage rather than discourage public input.
- ? The site selection process has been opaque with no explanation as to why some sites in the "call for sites" were excluded from the plan. https://mappinggm.org.uk/call-for-sites/#os_maps_outdoor/16/53.6380/-2.3228
 The process should be repeated using National and GMCA guidelines for site selection. Meetings with public representation should be held and minutes should be published. The rationale for the selection/rejection of every site should be available
- ? Several of the authorities involved have consistently failed to meet housing delivery targets. An effective a plan must be deliverable. The plan relies on the cooperation of property developers. There is no indication of how delivery targets will be maintained. A strategy to guarantee housing delivery rates must be provided. This cannot be left to any local authority that is currently behind on housing targets. Clear delivery plans for infrastructure should be included.
- ? PfE shows removal of greenbelt protection for some areas and creation of greenbelt

in others. There is no proof of exceptional circumstances required in the National Planning Policy Framework to justify this.

? In addition to PfE each authority needs to come up with its own local plan. No details have been given about when these plans will be available.

? There are no details of how Duty to Cooperate will be achieved. Following their withdrawal Stockport will effectively become a neighbouring borough. However, it is not acceptable to limit neighbouring boroughs to Stockport since each of the authorities in the plan is also neighbouring to other authorities outside of the plan e.g. Bury is neighbours with Rossendale, Bolton neighbours Blackburn with Darwen, Wigan neighbours St Helens and Trafford neighbours Cheshire area.

? A change in the methodology for Manchester City Council was resulted in a 35% uplift for the Manchester City Council area. The revised Local Housing Need methodology states that the 35% uplift is to be met within the district and not redistributed (see Places for Everyone Joint Committee documentation, 20th July 2021, author Paul Dennett, Page 7 section 2.2 (ii)

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Redacted modification - Please set out the modification(s) you consider necessary to make this section of the plan legally compliant and sound, in respect of any legal compliance or soundness matters you have identified above.

It is questionable whether PfE and the GMSF can effectively be treated as the same plan. Legality must be decided in court before 'Places for Everyone' can proceed any further. It is assumed that a transition between a spatial framework (GMSF) and a Joint Development plan (PfE) is acceptable without a significant re-write. While the GMSF may have been established as legally compliant (complies with Regulation 18 of the Town and Country Planning regulations) and could therefore possibly proceed to final public consultation and submission under Regulation 19 (this current stage) PfE legality is not established. If there is any substantial difference in scope between the GMSF and PfE it cannot be assumed that Regulation 18 is Automatically satisfied for PfE. Para 1.23 states 'The changes made between GMSF 2020 and PfE 2021 are not insignificant in numerical terms, indeed all sections of the plan have seen some form of change.' So, is 'not insignificant' the same as 'substantial', if it is, the

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Given Name	Craig
Given Name Person ID	Craig 1287048
Person ID	1287048
Person ID Title	1287048 Supporting Evidence
Person ID Title Type Include files Redacted comment on supporting documents - Please	1287048 Supporting Evidence Web PFE1287048_SOSGeneral.pdf PFE1287048_SOSWalshaw.pdf PFE1287048_SOSElton.pdf PFE1287048_ObjectionToPlan.pdf It is questionable whether PfE and the GMSF can effectively be treated as the same
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Family Name	Smith
Given Name	Craig
Person ID	1287048
Title	JPA 1.2: Simister and Bowlee (Northern Gateway)
Туре	Web
Include files	PFE1287048_Legality_Simister.pdf PFE1287048_ObjectionToPlan.pdf

	PFE1287048_SOSGeneral.pdf PFE1287048_SOSElton.pdf
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Soundness - Positively prepared?	Unsound
Soundness - Justified?	Unsound
Soundness - Consistent with national policy?	Unsound
Soundness - Effective?	Unsound
Compliance - Legally compliant?	No
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